

Message Text

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PAGE 01 STATE 304373
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AF - AMB. SCHAUFELLE

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FM SECSTATE WASHDC

TO AMEMBASSY LONDON IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

INFO USMISSION GENEVA IMMEDIATE

S E C R E T STATE 304373

EXDIS/LONDON FOR AMB. REINHARDT AND RAY SEITZ

E.O. 11652: GDS

TAGS: PDEV, EGEN, RH

SUBJECT: APPROACH TO DONORS ON ZIMBABWE DEVELOPMENT FUND

1. ARRIVING IN LONDON, EITHER BY U.K. OR U.S. CLASSIFIED
POUCH, WILL BE LETTERS TO POTENTIAL DONORS TO THE ZIMBAB-
WE DEVELOPMENT FUND SIGNED BY SECRETARY KISSINGER. FCO
SHOULD OBTAIN CROSLAND'S SIGNATURE, AND WITH ACCOMPANYING
DOCUMENTATION, INCLUDING JOINT US-UK PROPOSAL AND ANNEXES
1 AND 2, LETTERS SHOULD BE FORWARDED BY POUCH TO POTENTIAL
DONOR CAPITALS. LETTERS AND DOCUMENTS TO AUSTRALIA, NEW
ZEALAND AND CANADA WILL BE FORWARDED BY THE BRITISH TO UK
EMBASSIES IN THOSE CAPITALS. AMEMBASSY SHOULD RECEIVE
LETTERS AND DOCUMENTS IN ALL OTHER CAPITALS. LETTERS
SHOULD NOT REACH POTENTIAL DONOR CAPITALS BEFORE DEC 20.

2. EMBASSY LONDON SHOULD INDICATE TO FCO THAT WE BELIEVE
IT IS WISE TO BRIEF NATIONALIST DELEGATIONS TO PREEMPT

SECRET

SECRET

PAGE 02 STATE 304373

POSSIBLE PUBLIC CRITICISM OF THE FUND. NKOMO AND MUGABE

HAVE ALREADY DENOUNCED THE FUND PUBLICLY BECAUSE OF THEIR IMPRESSION (BASED ON ERRONEOUS PRESS REPORTS) THAT THE FUND IS DESIGNED TO COMPENSATE RHODESIAN WHITES. FURTHER MISINFORMED CRITICISM WHILE WE ARE APPROACHING OTHER POTENTIAL DONORS COULD KILL THE IDEA.

3. AMBASSADOR REINHARDT DURING HIS MEETING WITH NKOMO IN LONDON ON DECEMBER 16 IS INSTRUCTED TO BRIEF HIM ON THE FUND, USING THE TALKING POINTS BELOW. DAR ES SALAAM, MAPUTO AND LUSAKA ARE BEING ASKED TO SEEK APPOINTMENTS WITH HEADS OF NATIONALIST DELEGATIONS IF THEY ARE IN TOWN TO GIVE BRIEFING USING THE SAME TALKING POINTS. DURING AMBASSADOR RICHARD'S AFRICAN TRIP, HE MIGHT ALSO FIND THE TALKING POINTS USEFUL IN HIS CONTACTS WITH NATIONALIST DELEGATION.

4. ACTION DAR ES SALAAM, MAPUTO AND LUSAKA: AMBASSADORS ARE ASKED TO CONTACT HEADS OF RHODESIAN NATIONALIST DELEGATIONS WHO MIGHT BE IN TOWN TO BRIEF THEM ON OUR APPROACH TO POTENTIAL DONORS TO A ZIMBABWE DEVELOPMENT FUND, USING THE TALKING POINTS BELOW. BRIEFINGS SHOULD BE GIVEN IF POSSIBLE TO MUZOREWA, MUGABE AND SITHOLE SINCE NKOMO SHOULD BE BRIEFED IN LONDON BY AMBASSADOR REINHARDT.

5. DEPARTMENT UNDERSTANDS THAT SITHOLE WILL BE IN DAR ES SALAAM IN NEXT FEW DAYS. WE DO NOT KNOW THE WHEREABOUTS OF MUGABE BUT ASSUME HE WILL BE SPENDING SOME TIME IN MAPUTO SOON.

6. MUZOREWA IS IN SALISBURY AND IS NOT EXPECTED TO MOVE FOR A WHILE. AMEMBASSY LUSAKA SHOULD INFORM DEPARTMENT OF IDENTITY OF MUZOREWA REPRESENTATIVE IN LUSAKA, HIS RELATIVE STANDING IN THE MUZOREWA ORGANIZATION AND EMBASSY ASSESSMENT OF WHETHER HE WOULD BE A GOOD PERSON TO APPROACH IN LIEU OF AN APPROACH TO MUZOREWA.

7. THE FOLLOWING ARE TALKING POINTS FOR USE IN DISCUSSING THE ZIMBABWE DEVELOPMENT FUND WITH NATIONALIST DELEGATION:

SECRET

SECRET

PAGE 03 STATE 304373

-- THE PRIMARY PURPOSE OF THE FUND IS TO FACILITATE ECONOMIC AND SOCIAL DEVELOPMENT OF ZIMBABWE, AND PROVISION OF EXPANDED TRAINING AND EMPLOYMENT OPPORTUNITIES FOR BLACK ZIMBABWEANS.

-- WE ARE NOT PROPOSING A BUY-OUT OR COMPENSATION SCHEME FOR EUROPEANS.

-- THE US AND UK WILL BE APPROACHING SOME POTENTIAL DONORS TO GAIN A FINANCIAL COMMITMENT FROM THEM.

-- THE PROGRAMS SUPPORTED BY ANY INTERNATIONAL FUND WILL NOT BE DECIDED UNILATERALLY BY DONORS; THEY WILL BE THE SUBJECT OF NEGOTIATION BETWEEN THE FUND AND THE FUTURE GOVERNMENT OF ZIMBABWE.

THE FUTURE GOVERNMENT OF ZIMBABWE WILL PROBABLY WANT TO INCREASE GREATLY AFRICAN ACCESS TO THE LAND NOW RESERVED EXCLUSIVELY FOR WHITES AND TO IMPROVE THE PRODUCTIVITY OF AFRICANS LIVING ON TRIBAL TRUST LANDS.

-- THIS WILL REQUIRE A LARGE EXPANSION OF AGRICULTURAL EXTENSION SERVICES, LOANS FOR AFRICAN FARMERS AND A MASSIVE EFFORT TO BUILD SOCIAL AND ECONOMIC INFRASTRUCTURE IN THE RURAL AREAS, INCLUDING ROADS, NEW VILLAGES, HEALTH FACILITIES, AND AGRICULTURAL PROCESSING CAPABILITIES.

-- THE GOVERNMENT WILL PROBABLY FEEL A NEED TO GREATLY EXPAND EDUCATION AND TRAINING FACILITIES FOR AFRICANS.

-- THERE MAY ALSO BE A DESIRE TO PROMOTE AFRICAN OWNERSHIP AND MANAGEMENT OF BUSINESSES.

-- PROGRAMS OF THIS KIND WILL REQUIRE ENORMOUS RESOURCES, ESPECIALLY SINCE SUBSTANTIAL RESTRUCTURING OF THE ECONOMY AND THE EDUCATIONAL SYSTEM WILL PROBABLY BE REQUIRED TO PROVIDE GREATER ECONOMIC OPPORTUNITIES FOR AFRICANS.

-- A ZIMBABWE DEVELOPMENT FUND WOULD STAND READY TO PROVIDE ASSISTANCE TO THE ZIMBABWE GOVERNMENT IN EFFORTS OF
SECRET

SECRET

PAGE 04 STATE 304373

THIS SORT AND TO OTHER PROJECTS AND PROGRAMS REQUIRED FOR ZIMBABWE DEVELOPMENT.

-- SKILLED EUROPEANS WHO WISH TO STAY IN ZIMBABWE TO CONTRIBUTE THEIR SKILLS AND ENTHUSIASM TO ZIMBABWE DEVELOPMENT SHOULD ALSO BENEFIT FROM THE ACTIVITIES OF THE FUND, BUT WE DO NOT HAVE IN MIND THAT THE FUND WOULD PAY COMPENSATION TO WHITES WHO LEAVE.

-- WE ARE SEEKING SUPPORT FROM A WIDE RANGE OF DONOR COUNTRIES WHO WOULD NOT BE LIKELY TO GIVE THEIR BLESSING TO ANYTHING OTHER THAN A FUND WITH A STRONG DEVELOPMENT FOCUS. THE SOUTH AFRICANS WILL NOT BE ASKED TO CONTRIBUTE TO THE FUND.

-- WE BELIEVE THAT AN INTERNATIONAL FUND OF THIS SORT
WOULD BE VERY MUCH IN YOUR INTEREST TO SUPPORT AS FUTURE
LEADERS OF AN INDEPENDENT ZIMBABWE. KISSINGER

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